## Planning Board Training

**GET WHAT YOUR COMMUNITY DESERVES** 



#### Respond at PollEv.com/mollygaudios040

Text **MOLLYGAUDIOS040** to **22333** once to join, then text your message

#### PREFER TO TEXT / NO SMARTPHONE

Text: 22333 "MollyGaudios040"

**SMARTPHONE / TABLET INTERNET BROWSER** 

Go To: Pollev.com/mollygaudios040

OR

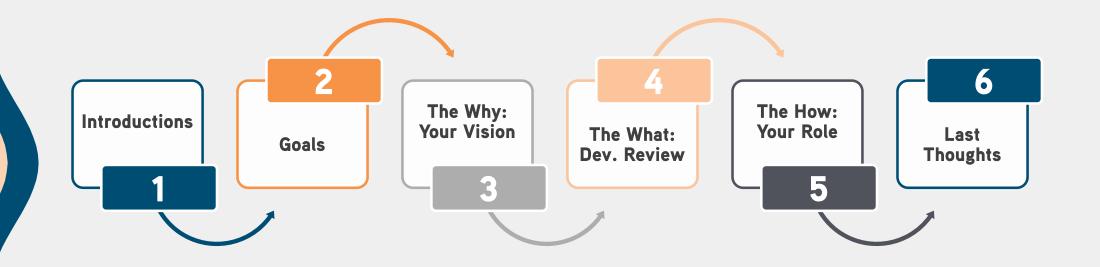
Open Phone Camera; Focus on QR Code (at right)

### Polling Info

LOG IN TO PARTICIPATE IN POLLING



## Today's Agenda



Please feel free to ask questions throughout!

## Introductions

NICE TO MEET YA!





John Steinmetz, FAICP

# **B** &L



#### **About Us!**

- Planning Nerds
- Zoning Geeks
- Former Municipal Planners
- Former Review Board Volunteers
- Current Planning Consultants for B&L



#### Bel Overview

\$35,000,000<u>+</u>

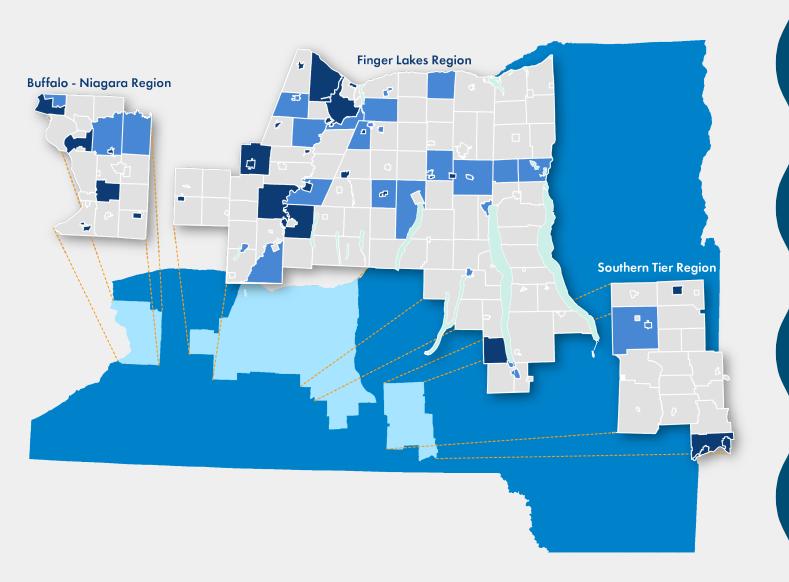


Since 2016, B&L has prepared 88 successful CFA application for a variety of projects



#### Bel Overview

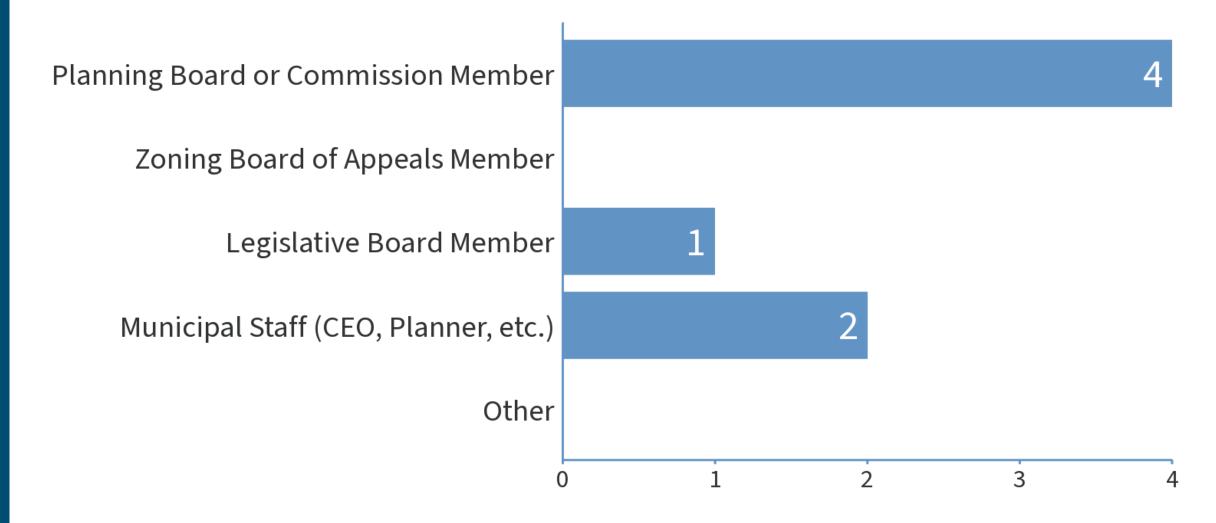
- Comprehensive Plans
- Waterfront Plans
- Transportation Plans
- Rural Planning Efforts
- Review Board Assistance
- Regulatory Updates



### Our Experience

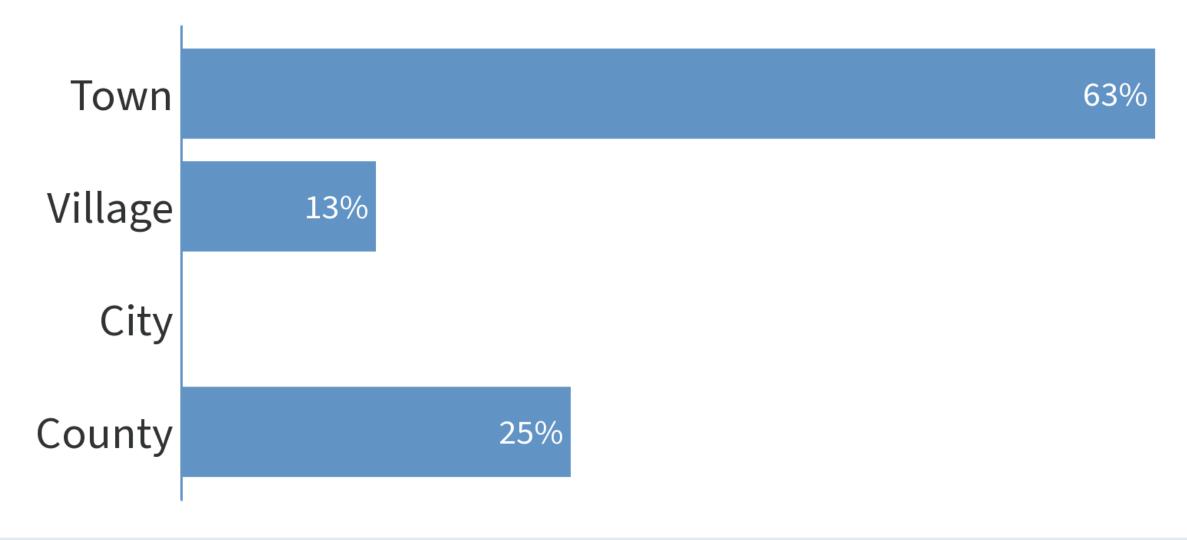
- 300+ project related code reviews
- 40+ code assessments
- 30+ partial amendments or complete updates
- Various special projects

### Who's in the Zoom?





### In what type of municipality do you serve?





### Why did you choose to serve your community? (1-4 words)



## Goals

WHAT WE HOPE TO ACHIEVE



### **#GOALS**

- Increase your understanding of the overall development review process
- Identify your role, powers, and parameters of influence
- Arm you with legally sound decision-making tools
- Increase your understanding of NYS requirements with local regulations
- Test you with application examples

#### **OUR ASKS:**

- 1) Ask us to clarify if you're uncertain
- 2) Distance yourself from your current understanding of local practices

# The Why

YOUR VISION & LOCAL REGULATIONS



#### **COMMUNITY-WIDE VISION COMPREHENSIVE PLAN OTHER** Current Conditions, Needs & Issues, **PLANS/STUDIES** Vision, Goals/Policies & Objectives DRI, LWRP, Market Future Land Use & Implementation Strategies Assessments, etc. **FUNCTIONAL PLANS IMPLEMENTATION** Zoning, Development Review, Land Use Natural Resources, Housing, Transportation, Public Utilities, etc. Regulations, Building Code, etc. **ADMINISTRATION** CAPITAL IMPROVEMENT PROGRAMS Fiscal Impact Analysis, Capital Budget, Plan Reviews, Development Permits, Building Permits, Enforcement, etc. etc.

#### **Your Vision**

- Methods & Tools for Success
- Policy informs Law

Planning Boards often help direct the vision as part of the Comp Plan

"All [municipal] land use regulations must be in accordance with a comprehensive plan adopted pursuant to this section."

NYS GENERAL CITY LAW § 28-A

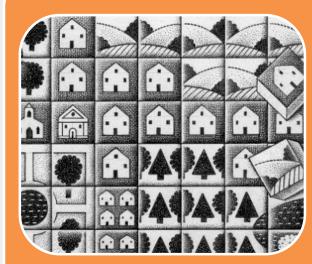
NYS TOWN LAW § 272-A

NYS VILLAGE LAW § 7-722

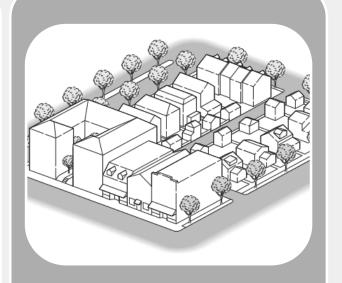
## Spectrum of Control



No Local Regulation



**Some Local Regulation** 



**Heavy Local Regulation** 

HOW MUCH INFLUENCE DO YOU HAVE? HOW MUCH DO YOU WANT?

## What's Your Vision?

COMMUNITY PREFERENCE SURVEY (CPS)





#### Select your preferred image based on. . .

- ✓ Building Scale / Location
- ✓ Building Design
- Landscaping / Screening
- Parking
- ✓ Signage
- ✓ Etc.

THIS?

OR

THAT?

### Why a CPS?

- Determine your attitudes towards different types of development
- Educate you on various design practices and typologies
- Get you thinking about the character of your community today versus its potential
- Identify aspects of development that may be unsupported by your plans and/or codes

## Single-Family Residential





A

B

### Residential: Which do you prefer?

86%





## Single-Family Residential





A

B

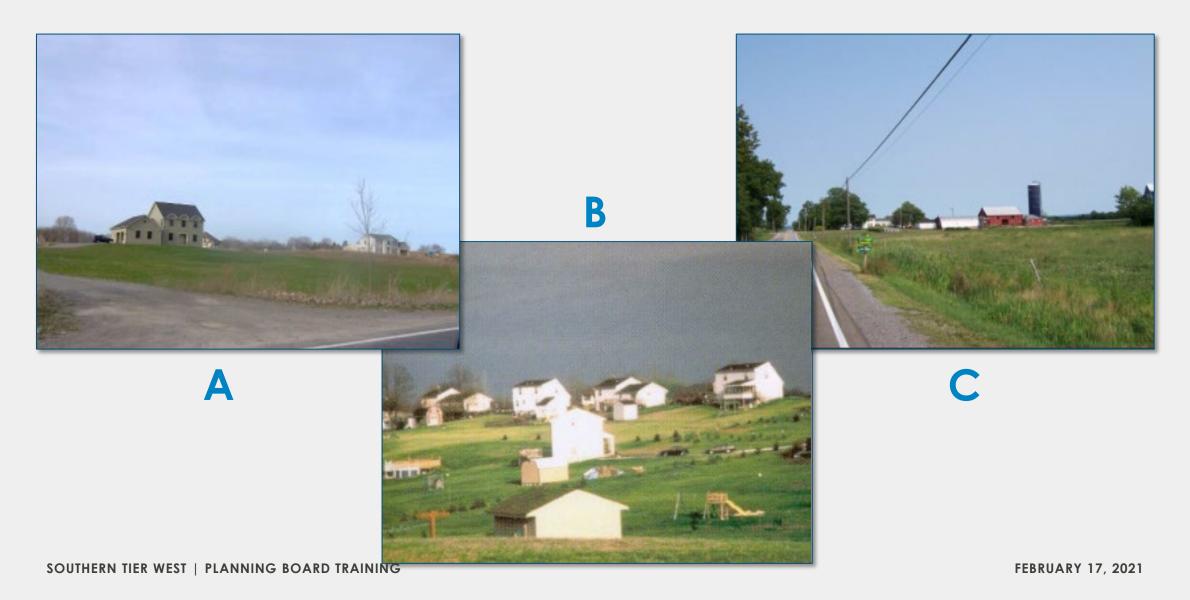
### Residential: Which do you prefer?

57%





## Single-Family Residential



### Residential: Which do you prefer?

67%









## Multi-family Residential





A

B

### MF Residential: Which do you prefer?

88%







## Multi-family Residential





A

B

### MF Residential: Which do you prefer?

43%





## Commercial / Mixed-Use





A

B

### Commercial: Which do you prefer?





## Commercial / Mixed-Use





A

B

### Commercial: Which do you prefer?

83%







## Commercial / Mixed-Use





A

B

### Commercial: Which do you prefer?

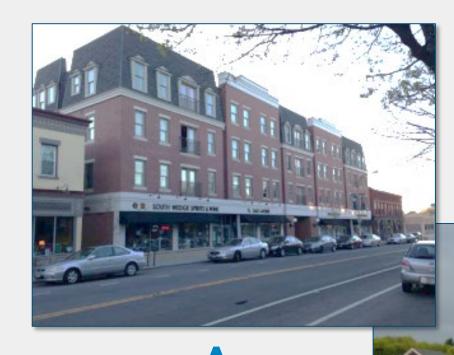
86%







## Commercial / Mixed-Use









### Commercial: Which do you prefer?

71%

29%









### Your Level of Influence

### **GOOD NEWS**

- You all play an important role in the development review process
- Your decisions can protect character and quality of life of your community
- Some of you have the ability to effect change above and beyond the Code
  - + Legislative Body
  - + Planning Board/Commission

### **BAD NEWS**

- Mismanagement of the development review process could hinder investment
- Your decisions could permit actions contrary to your community's vision
- Some of you are very limited in the way you can effect desired change
  - + ZBA
  - Code Enforcement

## The What

DEVELOPMENT REVIEW APPLICATIONS



## Delegation of Roles

### **SITE PLAN REVIEW (SPR)**

Planning Board/Commission

Most Common

### **VARIANCE**

**Zoning Board of Appeals** 

Required

#### **AMENDMENT**

**Common Council – Final Action** 

Planning Board/Commission – Advisory

Required

### **SPECIAL USE PERMIT (SUP)**

Planning Board/Commission

Most Common

#### APPEAL

**Zoning Board of Appeals** 

Required

### **ADMIN / ENFORCEMENT**

Code & Municipal Staff

### **NYS Definitions**

#### SITE PLAN

"a rendering, drawing, or sketch prepared to specifications and containing necessary elements set forth in the applicable mance or local law, which shows the arrangement, layour and design of the proposed use of a single parcel land as shown on said plan."

#### **SPECIAL USE PERMIT**

"an authorization of a particular land use which is permitted in a zo ordinance or local law, subject to requirements imposed by such ordinance or local law to assure that the proposed use is in harmony with such ordinance or local law and will not adversely affect the neighborhood if such requirements are met."

### JE VARIANCE

"the authorization by the ZBA for the use of land for a purpose lich is otherwise not allowed or is prohibited by the applicable roning regulations."

### AR VARIANCE

"the authorization by the zon, g board of appeals a large in a lar

#### **AMENDMENT**

"amendments to the [municipality's] zoning regulations, restrictions and/or boundaries."

### **APPEAL**

**ZBA:** Application by any person aggrieved of an **administrative** decision.

**Article 78:** Procedure for challenging the determinations of **administrative agencies**, **public bodies or officers**.

## ... Without the Legalese

### SITE PLAN REVIEW

"I am making a physical investment to external features of my property."

### **USE VARIANCE**

"I'd like to do something (a use), but you don't allow it (and generally don't want it)."

#### **AMENDMENT**

"The code doesn't provide for this, but it **may** be consistent with our vision"

### **SPECIAL USE PERMIT**

"I'd like to do something (a use) that **may** be okay if I meet certain criteria."

### **AREA VARIANCE**

"Due to the physical conditions of my property I am incapable of meeting your requirements."

### **APPEAL**

"I'm mad about your CEO's decision to say no, please fix it."

## The How

YOUR ROLE, POWERS & PROCEDURES



# Special Use Permits

CONTEXT & EXAMPLES



### What are the triggers?

+ Uses noted as specially permitted in your zoning or land use law

#### ☐ § 143-24 Permitted principal uses and structures.

Permitted principal uses and structures in the R-R District shall be as follows:

- A. Any principal uses and structures permitted and as regulated in the R and R-L Districts.
- B. Upon obtaining a special use permit from the Town Board in accordance with Article XII, the following uses:
  - (1) Parks, picnic areas and beaches.
  - (2) Yacht clubs, marinas, boat launching and storage facilities related to the same.
  - (3) Organized or institutional campgrounds.
  - (4) Restaurants specifically located, designed and operated to accommodate persons engaging in water or snow recreation activities.
  - (5) Summer theaters or playhouses. [Added 10-11-1990 by L.L. No. 4-1990]

TOWN OF CHAUTAUQUA - CHAPTER 143 (ZONING)

# Special Use Permits

### General Review Process

- + Application Submittal Ensure all required material provided (Different from determining application to be "complete")
- Have applicant complete Part 1 of SEQR forms, if applicable
- Refer application to County Planning Board
- Board required to hold public hearing
- Board hearing and general review may occur while you await County decision
- Receive County decision
- Board determines application to be "complete" Ensure all other SEQR forms are completed, if applicable
- Board Issues Decision
- + File decision with County and submit SEQR Environmental Notice Bulletin, if applicable

# Special Use Permits

<sup>\*</sup> May also require Site Plan Review (we'll address later...)

### General Review Criteria

#### § 300-37. General development conditions.

- A. Purpose. Development conditions shall be attached to permits or variances when necessary or advisable to reduce or eliminate conflicts between uses or to protect the health, safety and general welfare.
- B. Areas of concern. The following checklist shall be considered by the appropriate Board and administrators in their reviews of request for building permits, special use permits and variances. The checklist is not intended to be all-inclusive and does not limit the areas of concern over which conditions may be imposed.
  - (1) Traffic. Safety of ingress/egress from roadway, intersection visibility, level of anticipated new traffic generation in relation to existing road capacity and traffic, adequacy of off-street parking and loading, pedestrian safety, and/or location of structures in relation to all of the above.
  - (2) Safety. Trash disposal, steep slopes, open pits, toxic and/or flammable fluids.
  - (3) Health. Sewers/water, sunlight, air movement, junk vehicles and/or trash storage.
  - (4) Character of neighborhood. Development density, traffic volume, lot sizes, compatible uses and/or buffers.
  - (5) Public costs. Road damage, need for new roads and/or need for new utilities.
  - (6) Environmental protection. Floodplain, wetlands and/or natural features.
  - (7) Nuisances. Noise, odor, dust, lights, hours of operation, lot size, buffers and/or nuisance location.
  - (8) Land use preservation. Agriculture and/or open space.
  - Aesthetics. Restoration, appearance, scenic views and/or buffers.

TOWN OF POMFRET - CHAPTER 300 (ZONING)

# Special Use Permits

### Factors of Decision

- May negotiate for mitigating measures
- + May impose time limitations and/or require renewal
- + Make sure conditions/parameters of use are in written decision

### Implications of Decision

- + YES Okay, as proposed
- **YES w/Conditions** Okay, with modifications or limitations
- + NO Not okay, will have negative impact; inconsistent with vision

### Result of Approval

- + Permit for use **AS PROPOSED**; expansions/alterations require new
- Differs from use variance in that a use variance is PERMANENT

# Special Use Permits



**SUP TRIGGER:** 

§640-16

# Special Use Permits

Review Criteria





ADDRESS: ZONING:

236.72-02-32

193 S 1st Street C2 District

PROPOSED USE: Auto Body Repair Shop SUP TRIGGER: §640-16

# Special Use Permits

Review Criteria

236.72-02-06

236.72-01-04

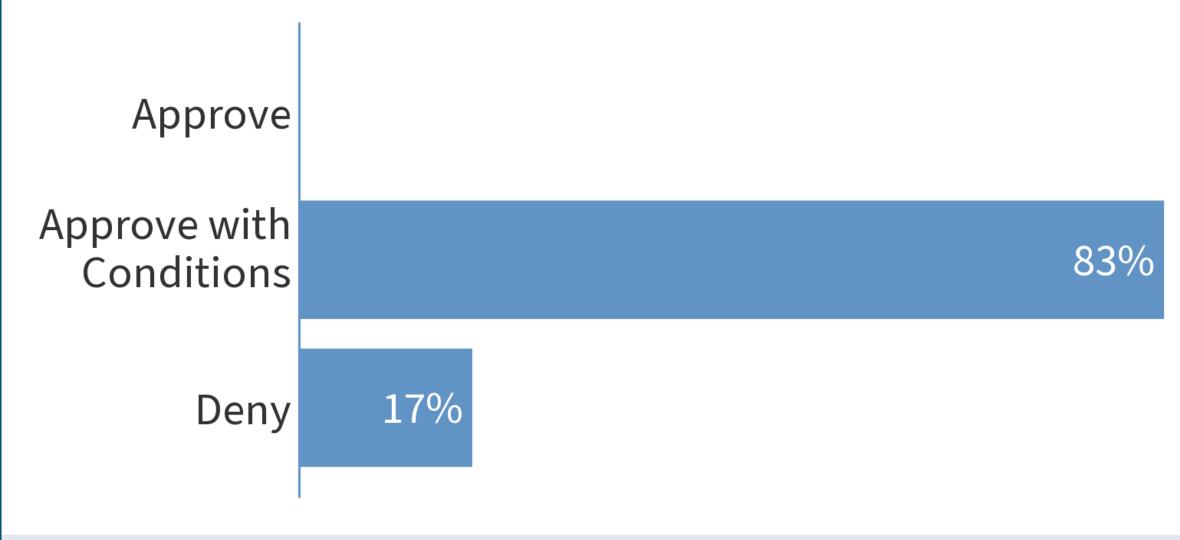
236.72-01-05

### Which question is NOT within your purview?

How do you plan to finance **CORRECT ANSWER** 100% the business? What kind of services/repairs will you provide? Are you proposing an outdoor storage area? Do you plan to allow overnight parking? All of the Above



### Special Use Permit: How would you decide?





# Site Plan Review

CONTEXT & EXAMPLES



### What are the triggers?

- These are developed by you!
- + All new construction
- Uses/development actions as noted in zoning
  - Physical settings...Within 500' of the River
  - Districts...Any exterior changes within the Central Business Zoning District
  - Incentive based...Any proposed building improvements that do not meet our building and/or site design criteria requires site plan review



- Can identify exempt actions (single-family, accessory structures)
- Can create minor & major site plan review processes

### Site Plan Review

#### General Review Process

- Optional Sketch Plan Conference
- Application Submittal Ensure all required material provided (Different from determining application to be "complete")
- + Have applicant complete Part 1 of SEQR forms, if applicable
- Refer application to County Planning Board
- + Board **may** request additional or waive application materials
- + Board **may** hold public hearing (unless your code requires it)
- + Board review may occur while you await County decision
- + Receive County decision
- Board determines application to be "complete" Note additional/waived materials; Ensure all other SEQR forms are completed, if applicable
- + Board Issues Decision (Preliminary & Final Decisions may make sense)
- + File decision with County and submit SEQR Environmental Notice Bulletin, if applicable
- \* May also require special use permit (we'll address later...)

### Site Plan Review

### Factors of Decision

- May require changes necessary to meet code requirements
- May impose additional requirements as necessary to promote and protect orderly growth and sound development

(MEANING: Leverage to get applicant to go above and beyond!)

### Site Plan Review

#### **General Review Criteria Context**

- Compliance with all code requirements (CEO to confirm)
- Conformance with the local Comprehensive Plan, LWRP, etc.
- Adequacy of water, sewer, drainage, lighting, etc.
- Adequacy of traffic circulation, access, and parking
- Adequacy of landscaping and screening
- Adequacy and arrangement of pedestrian and bicyclist access and circulation
- Compatibility with adjacent building orientation, site design, and transitional treatments

### Site Plan Review

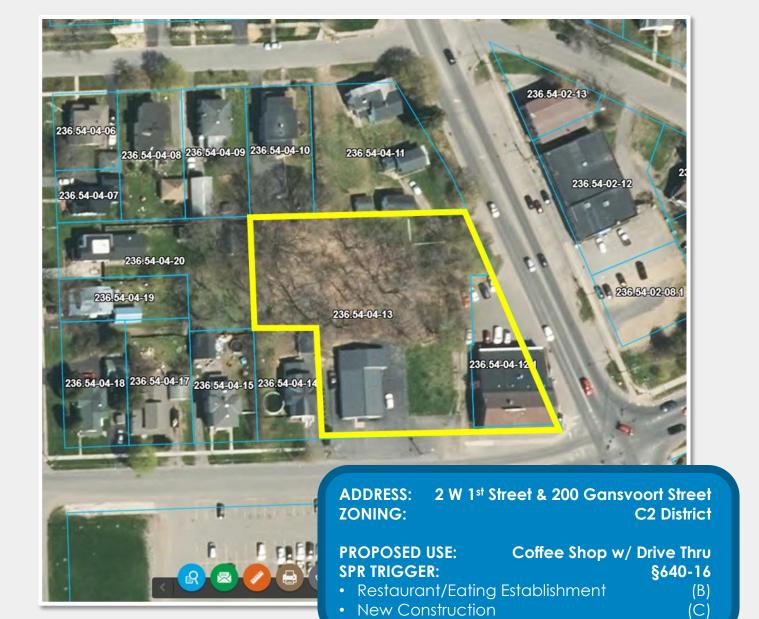
### Implications of Decision

- **YES** You meet our expectations
- **YES w/Conditions** Make these changes to meet our expectations
- **NO** You do not meet our expectations

### Result of Approval

- + Use and improvements to property are permitted
- + No further review until changes proposed

### Site Plan Review



### Site Plan Review

#### **REVIEW CRITERIA**

- Code Compliant?
- Consistent with your vision?

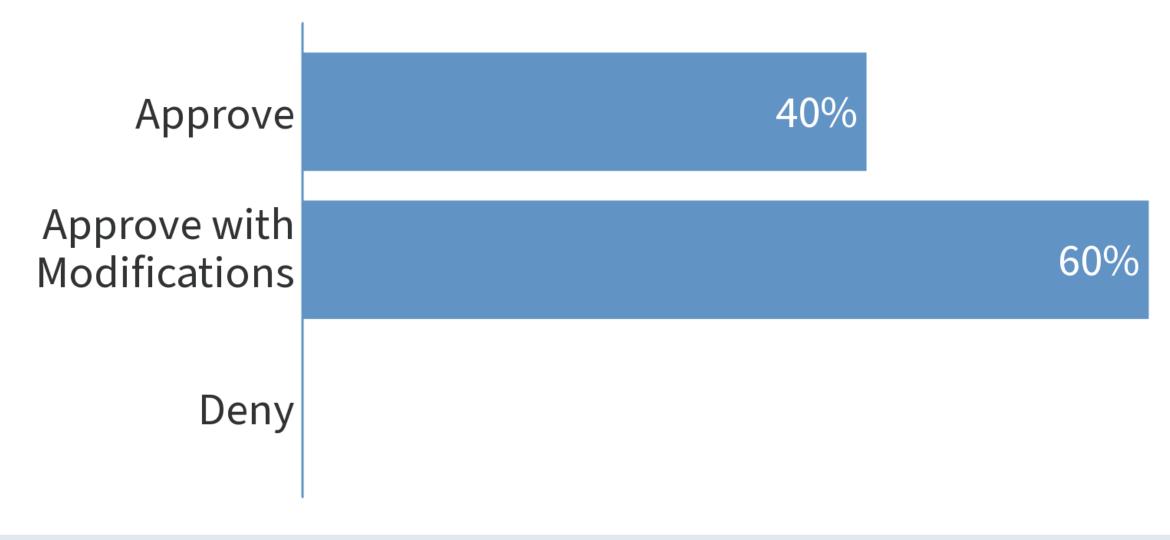


### Site Plan A

### **REVIEW CRITERIA**

- Code Compliant? (Let's assume yes...)
- Consistent with your vision?

### Site Plan A: How would you decide?





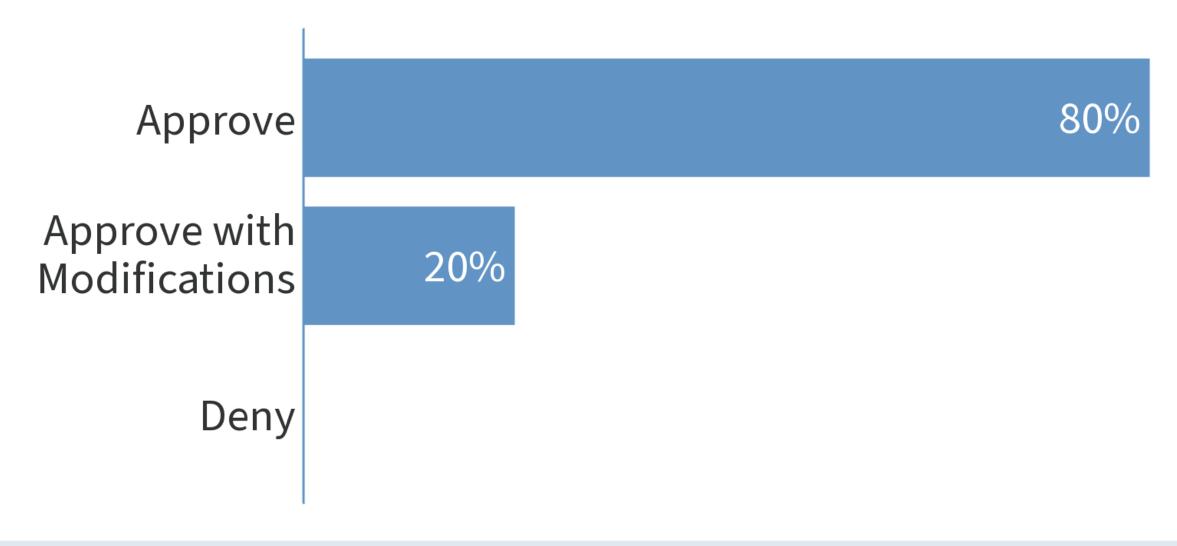


### Site Plan B

### **REVIEW CRITERIA**

- Code Compliant? (Let's assume yes...)
- Consistent with your vision?

### Site Plan B: How would you decide?





### What factors influenced your decision?

landscapingneighorhood layouttrafficfitswalkwa designsafty

## Landscaping & Screening





## Landscaping & Screening





## Pedestrian & Bicyclist Access



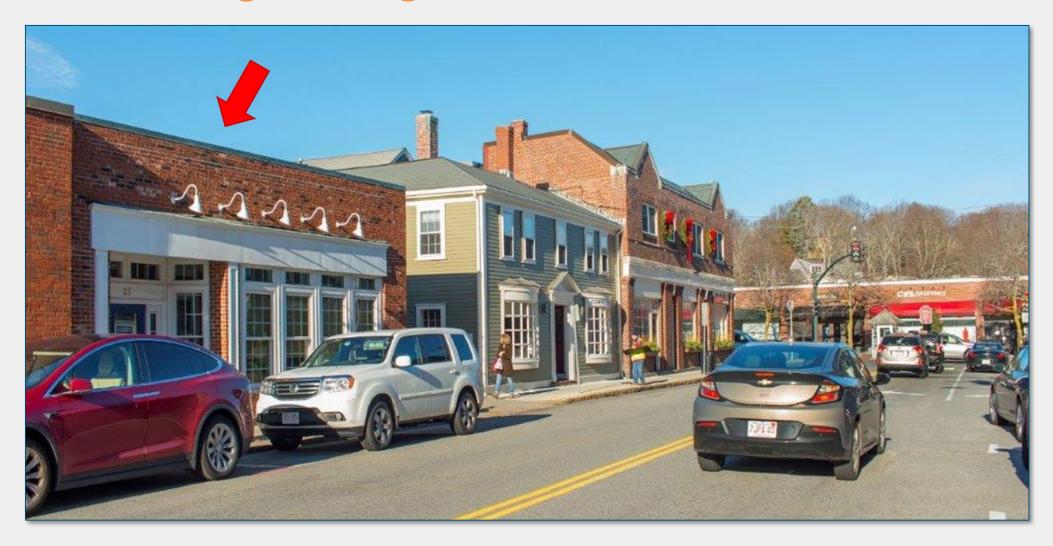


# Building Design & Context



# Building Design & Context

## Building Design & Context



## Check Limitations of Your Code...

### CODE COMPLIANT



FRONT SETBACK REQUIREMENT:

25 ft

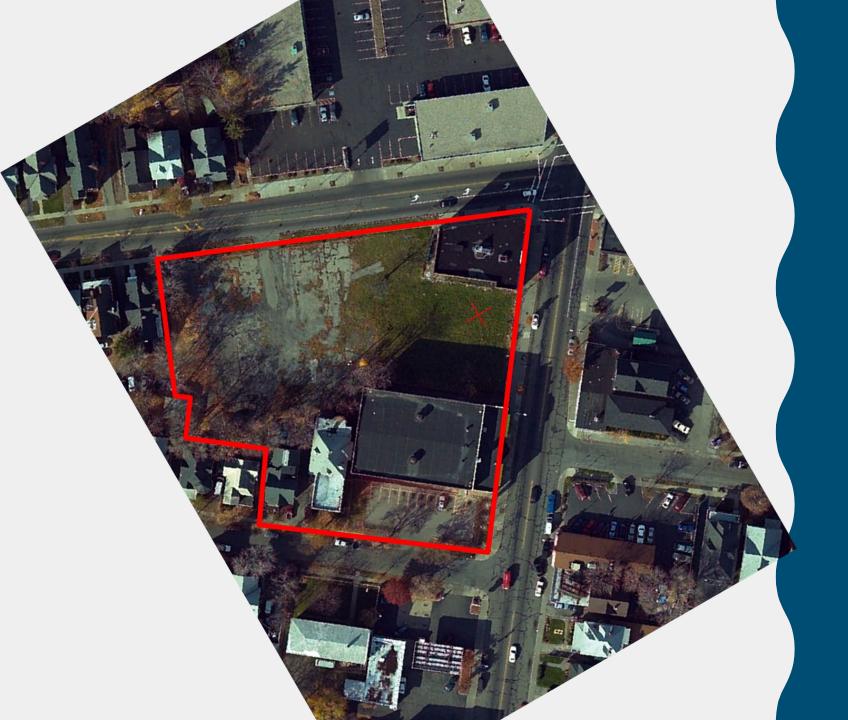
### NOT CODE COMPLIANT





### Case Study

Original Site Conditions



Original Site Conditions



Original Site Conditions

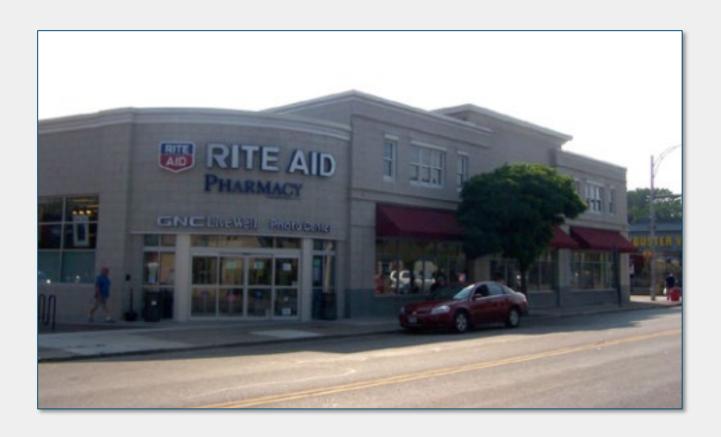


Original Site Conditions

### PACTEDITY LINE SOUTH GOODMAN STREET STATE OF THE PARTY AND THE PAR O. - Deepak Mahra 1 4018 Fg. 317 Tal 121.85-02-01 PHANACY OT YPE SE PROTOTYPE SE SE ADDITION SE SE ASS SE FFE. - 510.0 PROPOSED AMOUNTED (SEASO (TT) Total Parking Provided On Site POLE AND (TIP) **EXIBTING** THEATER TO HEPLAS DESTINO SECTION AND HESINATED (TYP) PAR WE SHEET REMAIN 4,900 SF ± DAIDT NO HOTE TO TAN HOTE TO MENDACIO PER DE DE DEC COMPRED AD DRING HELL THE CTIONAL DES AMPLEAST STREET

### Case Study

RITE AID – Proposed Site Plan



• RITE AID – Proposed Elevations



**CONTEXT & EXAMPLE** 

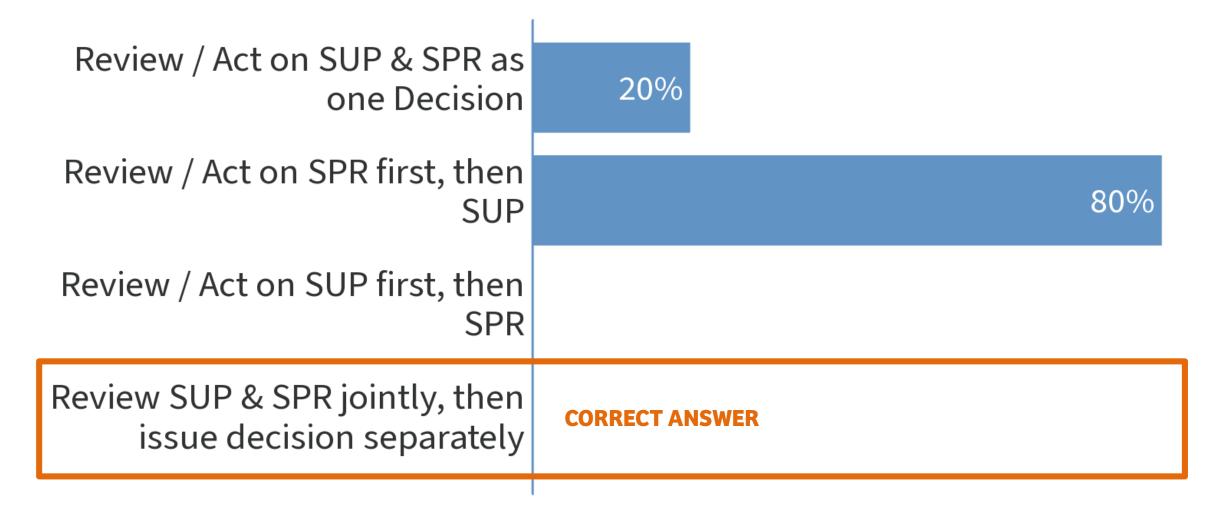


### What are the triggers?

- New construction of a specially permitted use
- + Specially permitted uses with exterior alterations
- Or where otherwise noted by your code

# Site Plan Review & Special Permit

## In what order should SP/SPR decisions be made?





### Recommended Review Process

- SUP Application Submittal w/SPR Components
- + (SEQR & County Referral requirements still apply)
- Review SUP & SPR concurrently
- + Hold Public Hearing for SUP and SPR
- Issue decision on SUP
  - If **YES**, continue with SPR decision
  - If NO, application denied
- \* Could address SPR first, but decision would be moot if denied SUP

# Site Plan Review & Special Permit

This can be complicated if you have more than one Board involved.

(ex. Planning Board reviews Site Plan, Municipal Board reviews Special Permit)

# Amendments

CONTEXT & EXAMPLES



### What are the triggers?

- Legislative Board or PB notices the code doesn't jive with community's vision/plan
- + Petition by Owner(s) of at least 20% of property(s)
- Petition by Owner(s) of at least 50% of property(s) frontage

### Types of Amendments (Re-Zonings)

- + Text
- + Map
- + Planned Developments

### **Amendments**

"The code doesn't provide for this, but it may be consistent with our vision"

## **Text Amendments**

§ 640-7 ZONING § 640-7

### ARTICLE III Use Regulations

#### § 640-7. R-1 Residential District.

- A. Purpose. The R-1 Residential District is established to provide and maintain land area for neighborhoods of single-family dwellings on large-size lots.
- B. The following use shall be permitted in any R-1 Residential District, provided that such use is in compliance with Schedule A<sup>1</sup> and other applicable provisions of the zoning regulations contained herein:
  - (1) One single-family residential dwelling per parcel of land.
- C. The following accessory residential structures/uses shall be permitted in any R-1 Residential District, provided that such structures/uses are in compliance with § 640-13 and other applicable provisions of the zoning regulations contained herein:
  - (1) One detached residential garage.
  - A private swimming pool.
  - A residential greenhouse.
  - (4) A residential garden/tool/storage shed.
  - A deck, gazebo.
  - (6) Private tennis court.
- D. The following uses shall be permitted in any R-1 Residential District with site plan approval from the Planning Commission, provided that such use is in compliance with Schedule A and other applicable provisions of the zoning regulations contained herein:
  - Church or other places of worship; a religious education center, parish house, rectory, parsonage or convent.
  - (2) Public or private school accredited by the New York State Department of Education.
  - (3) Public park or playground.
  - (4) Police or fire station.
  - (5) Municipal public or private utility structure. [Added 5-5-1998 by L.L. No. 6-1998]
- E. Multi-family dwellings to single-family dwelling conversion. [Added 4-4-2018 by L.L. No. 7-2018]
- 1. Editor's Note: Schedule A is included as an attachment to this chapter.

640:13

§ 640-9 ZONING § 640-10

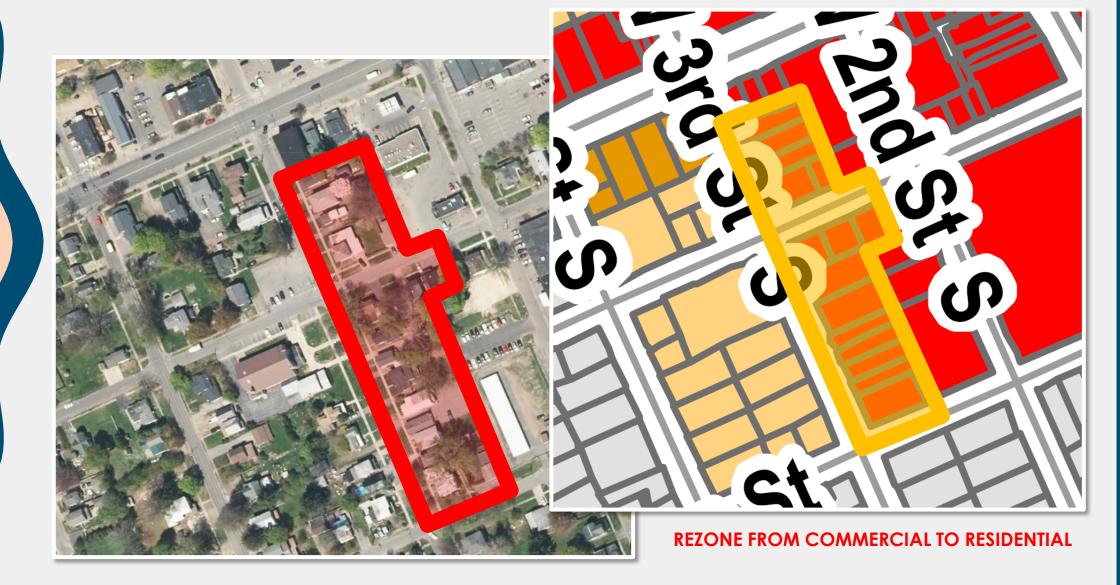
- C. The following accessory residential structures/uses shall be permitted in any R-2 Residential District, provided that such structures/uses are in compliance with § 640-13 and other applicable provisions of the zoning regulations contained herein:
  - One detached residential garage.
  - (2) A private swimming pool.
  - (3) A residential greenhouse.
  - (4) A residential garden/tool/storage shed.
  - (5) A deck, gazebo.
  - (6) Home occupations (allowed only within an owner-occupied dwelling unit).
- D. The following uses shall be permitted in any R-2 Residential District with site plan approval from the Planning Commission, provided that such use is in compliance with Schedule A<sup>4</sup> and other applicable provisions of the zoning regulations contained herein:
  - Hospital/nursing home.
  - Professional physician/dental office.
  - (3) Funeral home.
  - (4) Municipal public or private utility structure.
  - (5) Church or other places of worship; a religious education center, parish house, parsonage or convent.
  - (6) Public or private school accredited by the New York State Department of Education.
  - (7) Public park or playground.
  - (8) Public library, art gallery or museum.
  - (9) Police, fire or ambulance station.
  - (10) Cemetery.
- E. Any proposed uses described in Subsection D herein which involve property adjacent to or fronting on the Oswego River shall also be subject to special use permit requirements as contained in Article XII of this chapter. [Added 4-1-2008 by L.L. No. 3-2008]

§ 640-10. R-2A Residential Cluster Overlay District.

4. Editor's Note: Schedule A is included as an attachment to this chapter.

640:17

# Map Amendments



### General Review Process

- + Application Submittal Ensure all required material provided
- + SEQR is **required** (typically Type I action) Applicant completes Part 1 of forms)
- Legislative Board refers application to PB and County PB
- + PB makes recommendation to Legislative Board
- + Legislative Board **required** to hold Public Hearing
- + Reviews / hearing may occur while awaiting County decision
- + Receive County decision; Complete remaining SEQR forms
- + Legislative Board Issues Decision

#### General Review Criteria

Defer to direction of planning documents, studies & SEQR

### **Amendments**

"The code doesn't provide for this, but it may be consistent with our vision"

### Implications of Decision

- + YES We feel this will rectify a plan/code disconnect
- NO We didn't allow it for a reason; it doesn't align with our vision

### Result of Approval

 Official adoption of a supplement to, repeal, or change of regulations to the code and/or district boundaries

### **Amendments**

"The code doesn't provide for this, but it may be consistent with our vision"



### **Amendments**

#### **REVIEW CRITERIA**

Would re-zoning be in line with vision and direction of Comprehensive Plan?

## Amendment: How would you decide?

Approve A

Deny **B** 

# Other Procedures

ADDITIONAL REQUIREMENTS & APPLICATIONS



# **Other Procedures**

### **REQUIRED WITH APPLICATIONS**

- State Environmental Quality Review (SEQR)
- County Referrals (NYS Municipal Law)
- Local Waterfront Consistency Review (Required if you have an LWRP)

### **OPTIONAL APPLICATIONS**

- Subdivisions
- Planned Developments

# Phew!

COMMENTS? QUESTIONS?

